Message Text

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ACTION IO-10

INFO OCT-01 EUR-12 ISO-00 OIC-02 IOE-00 FEA-01 AGR-05

CEA-01 CIAE-00 COME-00 DODE-00 EB-07 FRB-03 H-02

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CONFIDENTIAL GENEVA 5752

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SUBJECT: 59TH ECOSOC: STRESSES WITHIN GROUP OF 77-AFRICAN

REVOLT

FROM AMBASSADOR FERGUSON

1. TWO SIGNIFICANT DISCERNIBLE SPILTS HAVE DEVELOPED AND CONTINUE WITHIN G-77 DURING PRESENT ECOSOC. THE FIRST IS A SUBSTANTIAL REBELLION AGAINST THE G-77 BY THE AFRICAN GROUP. AF'S ON ECOSOC-OTHER THAN ALGERIA AND EGYPT--ARE CONGO, ETHIOPIA, GABON, GUINEA, IVORY COAST, KENYA, LIBERIA, MALI, SENEGAL, UGANDA AND ZAIRE. SECOND IS THE CONTINUING DIVERGENCE BETWEEN THE NY77 AND THE GENEVA 77. IN THE LATTER CASE THE NEW YORKERS HAVE ADOPTED A MUCH MORE MODERATE STANCE, INFLUENCED BY THE SPEECHES OF THE SECRETARY AND ECOSOC REPS IN VARIOUS CONFERENCES. THE GENEVA 77 ARE ABOUT A YEAR BEHIND, STILL USING THE VIGOROUSLY CONFIDENTIAL

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PUSHING THE REHTORIC OF NIEO AND CERDS. OF THESE TWO

APILTS, HOWEVER, THE MORE SIGNIFICANT IS THAT OF THE AFRICANS SINCE IT APPEARS LIKELY THAT THE GENEVANEW YORK SPILIT WILL BE RESOLVED IN ONE WAY OR THE OTHER WITHIN THE NEXT FEW DAYS.

- 2. THE AFRICAN PROBLEM ARISES FROM THREE FACTORS:
 (A) THE CALL BY THE US FOR A SPECIAL ITEM ON THE AGENDA
 DEALING WITH PROBLEMS OF POORER COUNTREIS; (B) RESENTMENT
 BY AFRICANS AT LEADERSHIP OF ARABS, PARTICULARLY THE
 ALGERIANS, IN FACE OF FAILURE OF ARABS TO RESPOND TO
 AFRICAN NEEDS; AND, (C) FAILURE OF G-15 TO CONSULT
 FULLY WITH AFRICANS ON G-77 PAPERS.
- 3. THE SIGNIFICANCE TO US LIES NOT SO MUCH IN WHETHER OR NOT AGENDA ITEM EVENTUALLY CAN BE PLACED ON AGENDA FOR DISCUSSION, BUT RAHTER IN THE IMPACT THAT A POLITICALLY SUBSTANTIAL BLOC (ABOUT 30 VOTES) MIGHT HAVE ON POLITICAL ISSUE OF ISRAEL.
- 4. TO THE EXTEND WE CAN CONTINUE TO DEFTLY ENCOURAGE AFRICAN STANCE, WE MIGHT BE ABLE TO BUILD CAPITAL FOR USE ON POLITICAL ISSUES IN THE FALL. WE ARE HANDICAPPED HOWEVER BY FACT WE HAVE NOTHING "NEW" TO OFFER THE POOREST OF THE POOR. THERE IS RECOGNITION THAT USG RECORD IS VERY GOOD IN THIS REGARD AND WE ARE MILKING IT FOR ALL IT'S WORTH (SEE GENEVA 5714). BUT IN POLITICAL CONTEXT, WE NEED SOME TYPE OF ADDITIONAL SIGNAL OF OUR INTENTIONS.
- 5. IN THIS CONTEXT IT WOULD BE USEFUL, AS SOON AS POSSIBLE, TO MAKE SOME INDICATION OF THE KIND OF RESPONSE THE USG MIGHT BE PREPARED TO MAKE, PARTICULARLY TO THE POORER COUNTRIES (SEE PARA 6 INFRA.).
- 6. FYI: JUST PRIOR TO AMBASSADOR FERGUSON'S DEPARTURE FOR GENEVA, HAITIAN PERM REP, UNDER COVER OF "COURTESY CALL", INFORMED AMB FERGUSON THAT HE WAS AUTHORIZED TO SPEAK FOR 23 POOR COUNTRIES (PRINCIPALLY IN AFRICA). THE BURDEN OF HIS DEMARCHE WAS THAT AFRIACN GROUP AND HAITI VERY MUCH SUPPORTED US INITIATIVE TO FOCUS DISCUSSION ON PROBLEMS OF THE POOR COUNTRIES THROUGH A SEPARATE CONFIDENTIAL

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AGENDA ITEM. HE PROMISED THAT AFS WOULD CONTINUE DISCRETE CONTACTS WITH USG IN THIS REGARD IN GENEVA. HE EMPHASIZED, OF COURSE, THAT OVERT CONSULTATIONS WITH AF'S ALONE WOULD BE SELF-DEFEATING TO POSITION OF BOTH USG AND AF'S. END FYI.

7. COMMENT. AS THIS CABLE BEING PREPARED FOR DISPATCH DEL HAS RECEIVED STATE 170834 WITH GREAT APPRECIATION.

IN OUR OPINION PARA 6(B) OF STATE 170834 IS JUST WHAT WE NEED TO KEEP MAXIMUM LEVEL OF LEVERAGE ON OTHER ISSUES AND SATISFIED OUR REQUEST PARAS 4 AND 5 THIS TEL. PRELIMINARY WE BELIEVE OUR TACTIC SHOULD BE TO CONTINUE TO MAINTAIN THE STANCE, FOR THE TIME BEING, THAT THERE IS NEED TO FOCUS EXPLICITLY ON PROBLEMS OF POOR COUNTRIES. WE ARE UNDER NO ILLUSIONS HOWEVER THAT, GIVEN THE ALGERIAN POSITION (I.E., THIS PROPOSED ITEM FOR THE AGENDA IS THE MOST SEVERE THREAT TO LDC UNITY AND SOLIDARITY), WE WILL EVENTUALLY BE ABLE TO ADD AN EXPRESS ITEM TO THE AGENDA DEALING WITH THE POORER COUNTRIES. END COMMENT. DALE

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